



Supply Chain Conference

Orlando, Florida



April 1 – April 3, 2025



The contents of this document do not have the force and effect of law and are not meant to bind the public or DEA in any way.

This document is intended only to provide clarity to the public regarding existing requirements under the law or agency policies.

I have no financial relationship to disclose.





The presentation is for educational purposes. Materials, images, or sounds authored or created by parties other than DEA may be subject to copyright and are used herein in accordance with the fair use provision of Title 17 United States Code Section 107. DEA's use of these materials does not authorize persons outside of DEA further distribute or use copyrighted materials.





Research versus Manufacturing

Stacy Harper-Avilla, Section Chief
U.N. Reporting and Quota Section
Diversion Control Division





Policy Statement: Clarification of Coincident Activities for Researchers

**Federal Register
October 31, 1995
(60 FR 55310)**

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

21 CFR Part 1301

[DEA No. 131N]

**Clarification of Coincident Activities
for Researchers**

AGENCY: Drug Enforcement
Administration, DOJ.

ACTION: Policy Statement.

[60 FR 55310 \(Oct. 31, 1995\)](#)





Research vs. Manufacturing

Generally, Research and Manufacturing are designated as independent activities for which separate DEA registrations are required





Research

- Synthesis route
- Process parameters in lab
- Adhesive studies
- Laboratory testing
- Dosage release rate studies

Manufacturing

- Granulation development
- Validation
- Dosage forms for approval and testing, including clinical trials
- Stability
- Exhibit batches
- Rework processes





Researcher Registration

There are two separate categories for researcher registration which are based on controlled substance schedules:

- **Schedule I Researcher**
- **Schedule II-V Researcher**

If a researcher wishes to conduct research in schedules I and schedules II-V, they must obtain **two separate registrations**, a researcher may not have schedules I–V on one DEA registration. 21 CFR 1301.13(e).



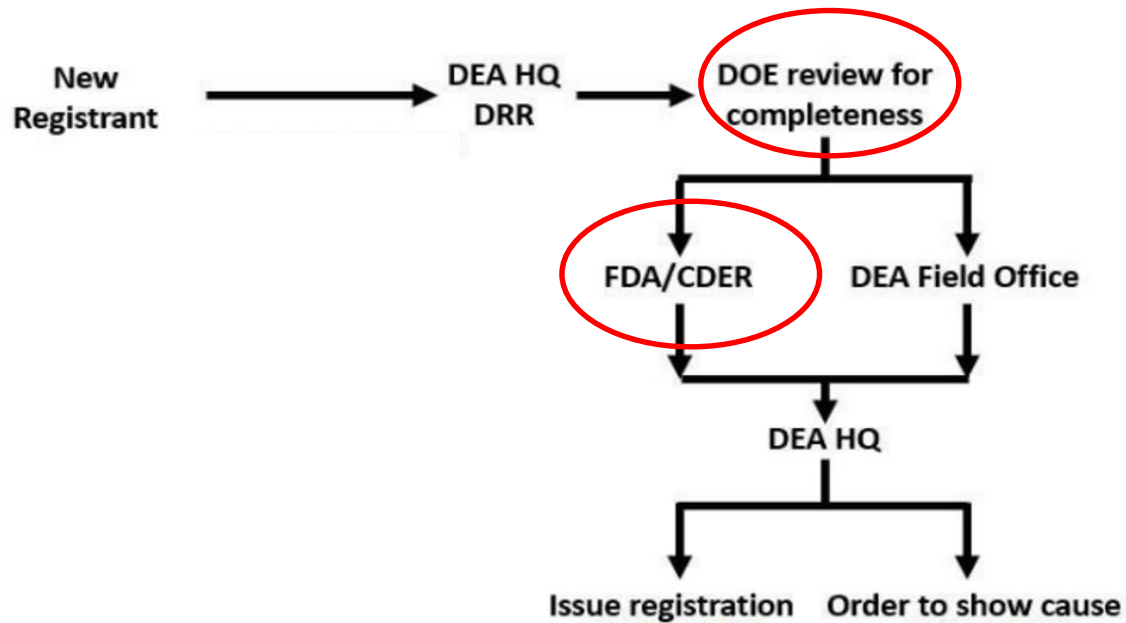


Schedule I vs Schedule II-V Researcher Registration

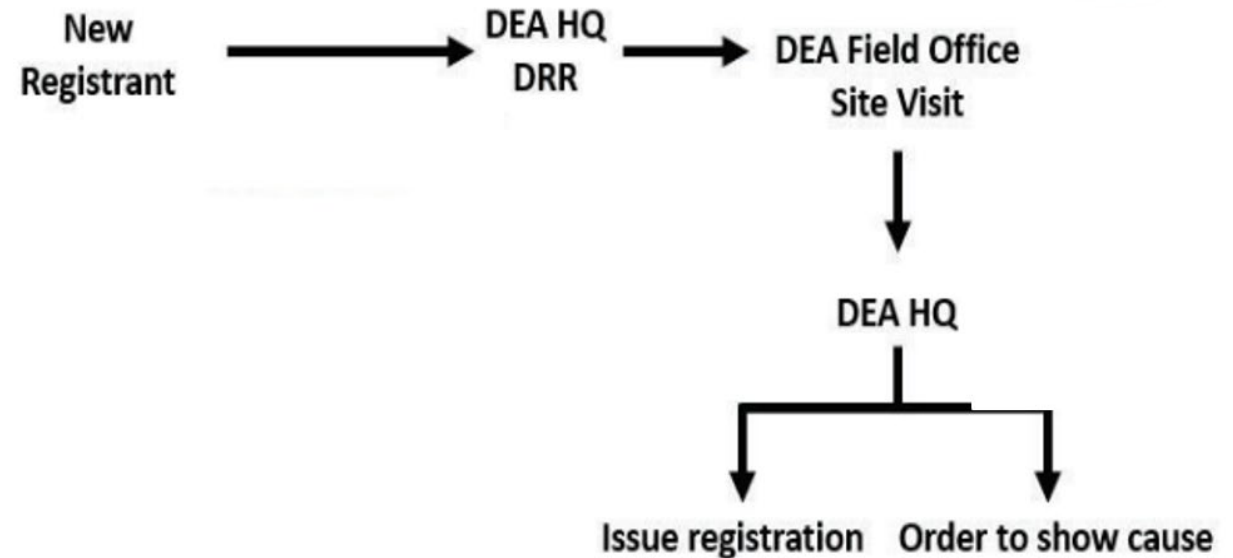
Schedule I

Schedule II-V

Schedule I Researchers



Schedule II-V Researchers





Research Coincident Activities

- Schedule I:
 - Manufacture or import substances for research purposes as set forth in an approved protocol as required per 21 CFR 1301.18
 - Distribute to persons registered to conduct research with such substance or to conduct chemical analysis





Researcher Coincident Activities

- Schedules II through V:
 - Conduct chemical analysis
 - Manufacture as set forth in a statement filed
 - Import substances for research purposes
 - Distribute to persons registered to conduct research and chemical analysis
 - Conduct instructional activities





Researcher Coincident Activities

Small amounts may be manufactured if the quantities are set forth in a statement filed with the application for registration, **AND** the purpose as set forth in the statement is to develop synthesis procedures or other research **not related to dosage form** development.





Manufacturer Coincident Activities

- Schedule I through V:
 - Distribute a substance or class for which registration was issued
- Schedule II through V:
 - Conduct chemical analysis and preclinical research with substances in the schedules authorized for manufacture





Manufacturer Activities

When the purpose is for:

- Product Development
 - bioavailability, formulation, stability and validation studies
- Establish manufacturing processes/procedures
 - pilot, scale up, reformulation studies, *etc.*
- Satisfy regulatory requirements
 - FDA submissions or good manufacturing practice

A manufacturer registration is required and **QUOTAS** apply to conduct these activities.





Coincident Activities

- 21 CFR 1301.13(e)(1)
- Coincident to the primary activity does not convey the equivalent registration
 - *e.g.* coincident distribution does not grant you a distribution registration
- Registration should reflect primary activity





Policy Statement: Clarification of Coincident Activities for Researchers

Federal Register
October 31, 1995
(60 FR 55310)

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

21 CFR Part 1301

[DEA No. 131N]

**Clarification of Coincident Activities
for Researchers**

AGENCY: Drug Enforcement
Administration, DOJ.

ACTION: Policy Statement.

[60 FR 55310 \(Oct. 31, 1995\)](#)





Questions?

**UN Reporting and Quota Section
Diversion Control Division
Drug Enforcement Administration**
DEAQuotas@DEA.GOV